## January 26, 2004

To: Natural Gas Distribution Operators

From: Glynn Blanton, Chief - Gas Pipeline Safety Division

Subject: Update 2004

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#### **Earnest Burke to Retire**

Mr. Earnest Burke will retire from the Tennessee Regulatory Authority at the end of March 2004. Earnest has been an



inspector with the Gas
Pipeline Safety Division
since 1989. He was
employed by Nashville
Gas Company prior to
his tenure at the TRA.
After 15 years of state
service, Earnest has
decided it's time to hang

up his inspector hat and devote his days to full-time enjoyment of his family and his horses. Hearing him speak of "the most beautiful and smartest granddaughter in the whole world" and his "other job" as judge for the Tennessee Walking Horse Association, we rest assured that he won't get bored. Currently on medical leave after having knee replacement surgery January 12, Earnest will return to the Gas Pipeline Safety office long enough to pack up and say his goodbyes before his official retirement date. His co-workers at the Gas Pipeline Safety Division wish Earnest prosperity and happy trails wherever his retirement leads him.

The TRA is an equal opportunity, equal access, affirmative action employer.

## **Operator Qualification Inspections**

This year, the TRA Gas Pipeline Safety Division (GPSD) inspectors will be using the new federal OQ II protocols to conduct OQ inspections. All operators will be inspected in 2004 for compliance of the OQ rule. The OQ inspection may be performed during the same visit for the operator's annual safety inspection, as opposed to a separate visit.

The OQ II protocols checklist and format was established by OPS and has not been modified in any way by the GPSD staff. This checklist will be forwarded to OPS for their review.

The protocols are a tool to assist federal and state pipeline inspectors in evaluating an operator's OQ program. They are not intended as enforcement instruments or to provide inspectors with additional enforcement authority. They are intended to provide inspectors with a template to be used in the course of their inspection of operators for compliance with all elements of the OQ rule. The objective of the protocols is to ensure that operators have followed the prescriptive requirements of the rule.

The OQ inspection form is organized around nine elements, including one for field verification. Each element has one or more associated protocol. The protocol topics have been structured into "Protocol Question(s)" to guide inspectors through the OQ inspection process. Each protocol question is followed by "Guidance Topics." The guidance topics list characteristics that the regulator would typically expect to find in an effective OQ Program and that are consistent with the intent of the regulatory language that accompanies each protocol. Some, all, or none of these characteristics may be appropriate, depending upon factors unique to each operator's OQ Program and pipeline assets. Operators should be prepared to demonstrate that their programs address each of these characteristics or to describe how their program will be effective in their absence.

GPSD inspectors, chief, and administrative assistant have completed the TSI OQ II protocol training and qualification test and are qualified to perform OQ inspections.

## **Public Education Program**

The Pipeline Safety Improvement Act of 2002 (PSIA) mandates that operators of gas and liquid pipelines have a public education program in place. CFR 49 §192.616 required operators to have a public education program in place prior to the PSIA, but the act expands and enhances those requirements considerably.

A review by the operator of its existing plan, using *The Public Education Program Self-Assessment* form, was required by the PSIA and due to federal and state regulators by December 17, 2003. This document, a guide for operators in meeting the new requirements, was based on the standard API RP 1162 "Public Awareness Programs for Pipeline Operators." The federal Office of Pipeline Safety intends to release a proposed rule during the first quarter of 2004 that will incorporate the API RP 1162 standard into Parts 192 and 195. A non-printable version of RP 1162 is available from the API website (<a href="http://committees.api.org/pipeline/standards/index.html">http://committees.api.org/pipeline/standards/index.html</a>). Hard copies may be purchased from API.

The PSIA also requires operators to begin modifying their programs to correct for gaps and shortcomings identified during the review. The self assessment form should have provided indications of weaknesses in the operator's public education program that will require modification. Operators are encouraged to begin plan modifications as soon as possible. When the RP 1162 standard is incorporated into federal pipeline safety regulations, it will be added to the state inspection program.

## **Random Drug Testing Rate**

Operators are required each year to randomly select and test a certain number of employees for prohibited drugs. The number may not be less than the minimum annual percentage rate as determined by the Federal Office of Pipeline Safety, either 50 percent or 25 percent of covered employees, based on the industry's positive rate of random tests.

In accordance with applicable standards, OPS has determined that the positive rate of random drug tests reported by operators this year for testing done in calendar year 2002 is less than 1.0 percent. Therefore, in calendar year 2004 the minimum annual percentage rate for random drug testing is 25 percent of covered employees. (Effective January 1 through December 31, 2004.)

## Don't Miss Out on the Fun and Competition!

The 8th Annual TGA Gas Operator Rodeo will be held on Thursday, April 29, 2004 at the Williamson County AG Expo Park in Franklin, Tennessee. This year's Rodeo is in conjunction with TGA's annual Distribution and Operations Conference scheduled for April 28 - 30, 2004 at the

Embassy Suites in Franklin. Operator teams from across the state will compete in events such as New Meter Set, 6" Pipe Cut, Plastic Pipe Squeeze, Egg Pick Up, and Regulatory Bypass. Cash prizes will be awarded and winners will have the opportunity to enter the National Gas Rodeo in September. Look for detailed information from TGA.

## **Integrity Management Rule-Transmission Line**

As mentioned at the Tennessee Gas Association Fall Management Meeting, the Office of Pipeline Safety (OPS) has issued pipeline integrity management program (IMP) final regulations for systems with transmission lines. The new rule was to take effect January 14, 2004 but has been moved back to February 14, 2004.

The rule requires operators to develop integrity management programs for gas transmission pipelines located where a leak or rupture could do the most harm, i.e., could impact high consequence areas (HCA's). The rule requires gas transmission pipeline operators to perform ongoing assessments of pipeline integrity, to improve data collection, integration and analysis, to repair and remediate the pipeline as necessary, and to implement preventive and mitigative actions. An operator must assess at least 50% of the covered segments, beginning with the highest risk segments, by December 17, 2007 and complete the baseline assessment of all covered segments by December 17, 2012.

## **DOT to Move Under FRA**

Secretary of Transportation, Norman Y. Mineta, and President Bush have proposed restructuring the Department of Transportation (DOT). The most significant change is a plan to move the Office of Pipeline Safety (OPS) to DOT's Federal Railways Administration (FRA). In a December 16 memorandum to the Department, Secretary Mineta cited three reasons for the merging of OPS to FRA.

"First, rail and pipelines are fixed transportation structures, and in some cases, they share the same this of way. Second, the pipeline system looks are ates more like the rail system than any other mode of transportation. Finally, FRA and the Office of Pipeline Safety focus on safety regulation, enforcement and penalty collection issues. The ability of the Office of Pipeline Safety to perform those functions will be improved by placing its program within an Administration with long experience in those areas."

## Gas Distribution Infrastructure Study

Our agency, along with other state regulatory members, is working with the American Gas Association, American Public Gas Association, and American Gas Foundation on a study to assess the nation's gas distribution infrastructure by evaluation of safety performance, current operating and regulatory practices and emerging technologies. A contractor has been hired to work with the Distribution Infrastructure Government Industry Team (DIGIT) members on the report that will be filed with the Office of Pipeline Safety. The study is due to be released in May 2004.

#### 2004 Federal Forms & Reports Due Dates

March 15 RSPA F7100.1-1 Annual Report April 1 RSPA F7100.1-1 copy to TRA

## **Cathodic Protection**

An OPS advisory bulletin (November 12, 2003), states that special attention should be considered of the threat from external corrosion during and immediately after construction of new steel pipelines or pipeline segments. Operators are strongly encouraged to determine whether new pipelines are susceptible to interference and damage from stray electrical currents. Based on this evaluation, an operator should carefully monitor and take action to mitigate detrimental effects. You should give special attention to a new pipeline's physical location, particularly a location that may subject the new pipeline to stray current from other underground facilities, including other pipelines, and induced current from electrical transmission lines, whether aboveground or underground. You may consider immediately applying cathodic protection even though federal regulations do not require installation until the pipeline is a year old.

## National Three-Digit Number (811)

**Now** is the time for you to express support for a national three-digit number (811) that will automatically connect to the one-call notification center in the state from which you are calling. The North American Numbering Council (NANC), an advisory group to the Federal Communications Commission, sent a letter to the FCC reflecting NANC's desire to save the last available three-digit number (811) for a use other than one-call. The Pipeline Safety Improvement Act of 2002 (PSIA) is unequivocal in directing that a three-digit number be assigned to one-call. The NANC letter states:

"There is no doubt that the safety and security of the nation's public utility infrastructure is vitally important and may well justify the use of the last N11 number for contacting One Call centers. However, it is easy to imagine even more important uses of the last N11 number and it is equally easy to imagine that ten-digit mnemonic numbers would be as effective as 811

for One Call purposes."

National one-call use volume is in the tens of millions of calls per year; only a three-digit number would sufficiently meet the need. Support from you and other participants in underground damage prevention is needed. Letters can be faxed or e-mailed and should stress the importance of designation of the National Three-Digit Number (811). The commission's address is:

Federal Communications Commission 445 12th Street SW Washington, DC 20554 Fax: (866) 418-0232

#### Commissioners:

Chairman Michael K. Powell: <a href="mailto:mpowell@fcc.gov">mpowell@fcc.gov</a>
Commissioner Kathleen Q. Abernathy: <a href="mailto:kabernat@fcc.gov">kabernat@fcc.gov</a>
Commissioner Michael J. Copps: <a href="mailto:mcopps@fcc.gov">mcopps@fcc.gov</a>
Commissioner Kevin J. Martin: <a href="mailto:kjmweb@fcc.gov">kjmweb@fcc.gov</a>
Commissioner Jonathan S. Adelstein: <a href="mailto:jadelste@fcc.gov">jadelste@fcc.gov</a>.

## **Gas Pipeline Safety Web Site**

The Gas Pipeline Safety website (<a href="www.state.tn.us/tra/gassafety.htm">www.state.tn.us/tra/gassafety.htm</a>) is constantly being updated to provide the most current information on issues that affect you. Be sure and check it out regularly to see information regarding:

- the "OQ2/Protocols" link that will take you to the OPS OQ website for info on the OQ rule and Protocols.
- $\sqrt{\phantom{a}}$  how to order the **RP 1162** document.
- √ links on helpful programs and groups like the Tennessee Gas Association, Common Ground Alliance, Dig Safely®, and Tennessee One-Call.
- √ a current Gas Pipeline Safety inspector emergency contact list for your O & M manual update.

(We encourage you to let us know your suggestions for useful information you would like to see on the web site.)

# GAS PIPELINE SAFETY DIVISION EMERGENCY CONTACT NUMBERS & EMAIL ADDRESSES Office -- (800) 342-8359 or (615) 741-2844 Fax (615) 741-1228

#### Glynn Blanton, Chief

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#### Vicky Nelson Moffitt, Admin. Services Assistant

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Washington D.C. Response Center - 800-424-8802

#### Eric Cherry, Gas Safety Engineer

Extension 133 Cell phone 615-476-4728 Phone (home) 615-612-1895 eric.cherry@state.tn.us

#### Clifton Phillips, Gas Safety Engineer

Extension 187 Cell phone 615-476-4716 Personal Cell 615-618-0827 clifton.phillips@state.tn.us

#### Brad Williams, Sr. Gas Safety Engineer

Extension 186 Cell phone 615-476-4739 Personal Cell 615–585-6394 brad.williams@state.tn.us

## Tom Woosley, Gas Safety Trainer/Eng.

Extension 181 Cell Phone 615-476-4693 Phone (home) 615-230-7557 tom.woosley@state.tn.us

#### **Private System**

Atmos Energy Bristol- Woosley Columbia- Blanton Franklin-Cherry Greeneville-Wooslev Johnson City- Woosley Kingsport-Blanton Maryville-Blanton Morristown-Cherry Murfreesboro-Phillips Shelbyville-Williams Union City- Phillips Chattanooga Gas-Cherry Cleveland Gas-Woosley Counce Nat. Gas- Phillips GASCO(Jellico)- Williams GASCO(Byrdstown)- Phillips Hartsville-Cherry Nashville Gas-Williams Red Boiling Sprs.- Williams

#### **Municipal System**

Adamsville- Williams Athens-Cherry Athens(Ardmore) - Phillips Bells- Williams **Bolivar-Woosley Brownsville-Cherry** Centerville-Phillips Clarksville-Phillips Clifton-Williams Collinwood-Williams Cookeville-Woosley Covington-Cherry Dickson-Phillips **Dunlap-Phillips Dversburg-Williams** Englewood-Williams **Etowah-Cherry** Fayetteville-Phillips Ft. Campbell- Williams Friendship-Woosley Gainesboro-Williams Gallatin-Woosley Gallaway-Phillips Halls-Cherry Harriman-Cherry Henderson-Phillips Henning-Williams Hohenwald-Woosley Humboldt-Cherry Jackson-Woosley Jamestown-Cherry

## 2004 Operator/Inspector List

**Knoxville-Williams** Lafayette-Cherry Lawrenceburg-Phillips Lebanon-Phillips Lenoir City- Woosley Lewisburg-Woosley Lexington-Cherry Linden-Woosley Livingston-Williams Lobelville-Woosley Loretto-Woosley Loudon-Woosley Madisonville-Phillips Marion-Phillips Martin-Cherry Mason-Williams Maury City- Cherry Memphis-Woosley Monteagle-Cherry Mt. Pleasant- Woosley Munford-Phillips Newbern-Phillips Obion-Woosley Parsons-Williams Pikeville-Cherry Portland-Cherry Pulaski- Woosley Ridgetop-Williams Ripley-Cherry Rockwood-Williams Savannah-Woosley Selmer-Williams Smyrna-Woosley Somerville-Cherry South Fulton- Williams Springfield-Williams St. Joseph-Phillips Sweetwater-Phillips Trimble-Cherry Troy-Phillips Waynesboro-Phillips

#### **Utility District**

Bedford County- Williams Citizens Gas- Phillips Claiborne County- Phillips Clay Gas- Cherry Crockett Public- Woosley Elk River Public- Phillips Gibson County- Williams Hardeman/Fayette- Cherry Hawkins County- Woosley Horton Highway- Williams Humphreys Co.- Woosley Jefferson/Cocke- Williams Lake County- Phillips Middle Tennessee Gas Crossville- Williams Davton-Cherry McMinnville-Williams Smithville-Cherry Sparta- Woosley Oak Ridge- Woosley Paris/Henry Co.- Cherry Poplar Grove-Cherry Powell/Clinch-Phillips Powell Valley- Woosley Sevier County-Cherry Tipton Co., First-Phillips Unicoi County-Phillips Upper Cumb.- Williams West TN Public- Woosley

## **Housing Authority**

Cleveland-Williams Columbia-Cherry Covington-Phillips Gallatin-Blanton Harriman-Cherry Hartsville-Phillips Huntingdon-Cherry Jackson-Blanton Jefferson City- Williams Johnson City- Cherry Kingsport-Phillips Lawrenceburg-Cherry Lebanon-Phillips Livingston-Woosley Martin- Williams McKenzie- Wooslev Memphis-Williams Metro Dev/Hous.- Woosley Murfreesboro-Woosley Parsons/Decatur-Wooslev Portland-Williams Pulaski- Woosley South Pittsburg- Phillips Trenton-Blanton Tullahoma-Cherry Union City- Phillips Waverly- Williams

#### **Apartment**

Alexian Village- Cherry Avalon West- Phillips Georgetown- Blanton Green Hills Terr.- Blanton Kirby Pines Est.- Woosley Maple Village- Williams Pentad- Cherry Ravenscroft- Williams Rose Garden- Woosley Shepherd Hills- Phillips

#### **Mobile Home Park**

Fern Creek- Williams Creekside Village- Phillips Old Trinity Estates- Cherry Stephens Park- Woosley

#### **Intrastate Pipeline**

Coalfield- Cherry COPCO- Blanton Evan Energy- Williams Fentress Gas- Woosley TENGASCO- Phillips Titan- Blanton

#### **Direct Sale**

AcuPowder- Williams AFG (Church Hill)- Cherry AFG (Kingsport) - Cherry Alpha/Owens-Phillips ALCOA-Cherry Aluminim Recy.- Woosley American Kraft- Phillips **Bowater-Phillips** Dept. of Energy- Woosley Eastman Chem.- Phillips General Shale- Williams GIL Techs.- Wooslev Holston(Kingsport) - Cherry Holston(Mt. Carmel) - Williams Occidental Chem.- Blanton Olin Corporation-Blanton Smelter- Cherry Solutia-Phillips Tenneco Pkg.- Phillips TN Air Ntl. Guard- Williams TVA (Gallatin)- Williams TVA (New Johnsonville) - Woosley TVA (Nutbush) - Wooslev Turney Center-Woosley **UCAR-Williams** Weyerhaeuser-Cherry

#### <u>LNG</u>

Nashville- Williams Memphis<sub>(Arlington)</sub>- Woosley Memphis<sub>(Capleville)</sub>- Cherry